

F. No. SW-8-35(9)/2018-SWADHAR
भारत सरकार
Government of India
महिला एवं बाल विकास मंत्रालय
Ministry of Women and Child Development

3rd Floor, Jeevan Vihar Building,
Sansad Marg, New Delhi-110001
Dated: 25.02.2019

To,
Secretary/Principal Secretary,
Department of Women and Child Development
State Govt. /UTs

Subject: - Amendments in the Guidelines of Swadhar Greh & Ujjawala Schemes – regarding.


Madam/ Sir,

I am directed to refer to this Ministry's letter of even no. dated 14.02.2019 in respect of meeting convened at Shastri Bhawan regarding amendments in the **Guidelines of Swadhar Greh and Ujjawala Schemes** on 21.02.2019. Presentations made during the meeting are enclosed for your kind perusal and comments.

2. As mentioned in the meeting, your valuable feedback and suggestions will further help in the functioning of the schemes and enable a robust framework for intended beneficiaries.

3. You are requested to furnish your inputs / suggestions in this regard by 04.03.2019 in soft copy at email id: shiv.meena62@gov.in and manishks.rth@gov.in for further processing in this regard.

Encl: As above



(Manish Kumar Singh)
Under Secretary to the Government of India
Tel: 011-23364231

Copy To:

Midstream Marketing & Research Pvt. Ltd.

Haryali Centre for Rural Development

TATA Trusts

Tata Institute of Social Sciences

HelpAge India

Bapnu Ghar, All India Women's Conference, New Delhi

Mahila Dakshata Samiti, Delhi

REEDS, Tanakpur, Uttarakhand

Anusuchit Jaati Mahila Uthan Samiti, Haridwar, Uttarakhand

Kudumbashree, Kerala

Ramakrishna Mission

Youth Hostels Association

Sulabh International

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Ujjawala

A Comprehensive Scheme for Prevention of Trafficking and Rescue,
Rehabilitation and Re-Integration of Victims of Trafficking for
Commercial Sexual Exploitation

Proposed changes and additions to the Ujjawala Guidelines



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Proposed changes in the Ujjawala Scheme Guidelines with Non-financial implications.

S.no.	Ujjawala Scheme draft Guidelines (Para no)	Existing Scheme	Changes Proposed/Additional provision	Reference and Justification
1	G. Service : The Ujjawala Scheme will facilitate access to following services	-	<p>Types and description of service i.e. Medical assistance, Legal aid and counselling, Emergency Response and Rescue Services, Rehabilitation and Financial Inclusion is provided under the scheme to facilitate the beneficiaries.</p> <ul style="list-style-type: none">• Implementing agencies must ensure registration of beneficiaries for insurance and access to good quality healthcare under different schemes.• Implementing agencies will ensure opening of bank accounts of beneficiaries through Kiosk and Business Correspondents of banks by a doorstep facility.	This will provide a clear mandate for the implementing agencies and parameters for analysis. Similar pattern is being followed in OSC scheme.

S.no.	Ujjawala Scheme draft Guidelines (Para no)	Existing Scheme	Changes Proposed/Additional provision	Reference and Justification
2	Administration & management		It was suggested that provision of cook may be made, however, NGOs may have the option that cooking may be done by the beneficiaries.	Several inputs were received from the NGOs requesting for the provision of cooks/helpers.
3	I. Steps to be taken by State governments / UT administrations	-	Provision for Committee at District Level	This will strengthen the monitoring, implementation, flexibility in implementation of the different components of the scheme and accountability of the scheme at District level. Similar pattern is being followed in OSC and Swadhar Greh Scheme.
4	Vocational Training		The trainings is linked to Mahila Shakti Kendras (MSK) at District level.	Vocational training will be provided through MSK as per discussion during the meeting held on 11.02.2019 under the Chairmanship of Secretary, MWCD.

S.no.	Ujjawala Scheme draft Guidelines (Para no)	Existing Scheme	Changes Proposed/Additional provision	Reference and Justification
5	Throughout scheme document	Beneficiaries referred to as ‘inmates’	The term “inmate(s)” to be replaced everywhere with beneficiaries or residents.	<p>As per this Ministry’s March 2017 Living Conditions In Institutions For Children In Conflict With Law Manual, stigmatizing semantics like the phrase ‘inmates’ are to be avoided.</p> <p>This standard should also, therefore apply to victims of human trafficking.</p>
6	I. Convergence with Other Departments		<p>Convergence with Other Departments</p> <p>The roles/responsibilities of other Departments to facilitate the functioning of Ujjawala Scheme are outlined</p>	The implementing agency and the concerned department will be aware about their roles and responsibilities
7	Re-integration		Re-integration through Swadhar Greh Scheme	Victims of Ujjawala after their rehabilitation is over, they may be reintegrated with Swadhar Greh Homes preferably nearer to their native places. It was pointed during the meeting held on 11.02.2019 under the Chairmanship of the Secretary, MWCD that Half-way Homes/re-integration of Ujjawala scheme may be wound up and merged with Swadhar Greh Homes.

S.no.	Ujjawala Scheme draft Guidelines (Para no)	Existing Scheme	Changes Proposed/Additional provision	Reference and Justification
8	Rehabilitation Home Number of beneficiaries 50.		Rehabilitation Home will beneficiaries will comprise of 30 beneficiaries.	During the meeting held on the 11.02.2018 under the Chairmanship of the Secretary, MWCD it was decided that there will be a minimum of 30 and a maximum of 150 beneficiaries may be accommodated. The standard number of beneficiary per unit will comprise of 30 residents (one unit).
9	3.1 REHABILITATION		All facilities to the children of the beneficiaries shall also be provided for the duration of their mother's stay.	These facilities were already provided, however, now it is explicitly mentioned in the Guidelines.
10	A. BACKGROUND	A. BACKGROUND	Rewritten and added legal provision for protection and prevention of victims of Human Trafficking.	It is important to highlight the Constitutional and legal safeguards provided to the victims of human trafficking.

Proposed changes in the Ujjawala Scheme Guidelines with financial implications.

S.n o.	Ujjawala Scheme Guidelines (Para no)	Existing Scheme	Changes Proposed/Additional provision	Reference and Justification
1	COMPONENT-3 (REHABILITATION)	3.1 Setting up of Protective Homes (50 beneficiaries)	Options may be provided for Long Term Agreement /Memorandum of Understanding at district level by NGOs for rental of the accommodation constructed by NGOs for this purpose. Rental may be paid in accordance with the construction cost to make it more realistic.	Minimum prescribed area to be 175 sq.ft. per beneficiary. It was also suggested during the meeting held on 11.02.2019 under the Chairmanship of the Secretary, MWCD that instead of a one-time/non-recurring cost, provision should be made for a long-term agreement of 10 years so that the implementing agency may be able to cover monthly rental/maintenance with yearly increase of 10% , And extra rental of 25% for North East/Himalayan States may be considered in rental provision.
2	COMPONENT-3 (REHABILITATION)	Maximum rent admissible for 50 residents is Rs. 40,000and Rs. 30,000 p.m for Grade 'A', and 'B' respectively	The rent admissible intended for 30 beneficiaries will be allocated as per the assessment certificate of the PWD or District level Authority.	The rent will be allocated to implementing agency as per the MoU with the District level Authorities.

S.no.	Ujjawala Scheme Guidelines (Para no)	Existing Scheme	Changes Proposed/Additional provision	Reference and Justification
3	COMPONENT-3 (REHABILITATION) 3.7	Vocational Training (Rs 5000 per beneficiary)	<p>The skill development and vocational trainings is linked to Mahila Shakti Kendras (MSK) at District and Block level.</p> <p>Reimbursement of training, transport and test fee per beneficiary will be paid as per actuals.</p> <p>And Monetary support for self-employment, Sustainable living and restoration to families to be provided to beneficiaries . (20000 x actual no of beneficiaries)</p>	<p>Vocational training will be provided through MSK as per discussion during the meeting held on 11.02.2019 under the Chairmanship of Secretary, MWCD.</p> <p>In addition, the DM/Collector/whomsoever is in charge can suggest additional skill development trainings available in the area.</p> <p>The monetary support will be provided on the basis of the certificate provided during vocational training.</p>

S.no.	Ujjawala Scheme Guidelines (Para no)	Existing Scheme	Changes Proposed/Additional provision	Reference and Justification
4	Rehabilitation Recurring Expenditure 3.2 & 3.3	Expenditure towards Food- Rs 1300/- per resident per month (780000/PA)	An annual recurring expenditure of a lump-sum amount of Rs. 18,00,000 (Eighteen lakhs) for food, medicine, personal hygiene, pocket-money, recreational activity and contingency was suggested.	<p>One Stop Centre Scheme of this Ministry also has a lump-sum provision for administrative cost as well as food, clothing, medicine etc. This lump-sum practice may be borrowed for flexibility.</p> <p>Further, This Ministry is running a Home for Widows in Vrindavan and Rs. 3200 per beneficiary is stipulated as cost of food. It is therefore proposed to enhance the expenditure towards food per inmate in Swadhar Greh guidelines from the existing Rs. 1300 to Rs. 3200 which amounts to Rs. 11,52,000).</p>
5		Personal Expenditure such as clothes, toiletries, Sanitary items etc Rs. 175/ per resident yearly (105000/PA)		
6		Medical Care Rs.200/- per resident per month (120000/PA)		

S.no.	Ujjawala Scheme Guidelines (Para no)	Existing Scheme	Changes Proposed/Additional provision	Reference and Justification
7	Rehabilitation Recurring expenditure for management staff. 3.1 b	Remuneration is post-wise and monthly expenditure is Rs. 55,000/- p.m. for a staff of nine including two part-time experts	The monthly remuneration may be fixed at Rs. 2,00,000 p.m. without indicating post-wise salary. Total number of Staff will be twelve including two part-time.	One Stop Centre Scheme of this Ministry has a similar provision of Rs. 2,00,000 per month , where human resource is outsourced and the staff strength is tentatively fixed as per the need. This will provide sufficient maneuverability to attract better talent and hire trained/expert staff.
8	Rehabilitation- (Component-3)	Furniture etc. Non-recurring Rs. 1,50,000/-	Furniture, utensils, linen beds locker etc and Installation of CCTV cameras (Minimum 4 cameras). (non- recurring) Rs. 2,25,000/-	Added installation of minimum 4 CCTV cameras. WWH guidelines may be referred in this regard, CCTV and furniture etc. where expenses per beneficiary is provided at the rate of Rs. 7500/-
9	Rehabilitation (Component-3) 3.6 Education	Formal School support--Rs 200 per beneficiary per month	Formal School and Study material support - Rs.500 per beneficiary per month	Added study material, uniform and increased cost of education

S.no.	Ujjawala Scheme Guidelines (Para no)	Existing Scheme	Changes Proposed/Additional provision	Reference and Justification
10	Prevention (Component-1)		Resource person for Digital awareness (5000 x 12) & Payment for digital and sponsored awareness to the Social media website (5,000 x 12)	Instead of formation of Community Vigilance Group (Optional). Now steps for awareness are strengthened through digital Communication and Social media, which has larger reach. Also, an option has been provided to continue with Kala Jathas, Street plays etc.
11	Prevention (Component-1)	Resource person for sensitization and training Rs. 2500/-	Minimum two Resource person/experts will be required for one day of training/sensitization. (2500 x 2 x 2 days) Rs 10000/-	Cost will increase due to additional resource person.
12	Prevention (Component-1)	<ul style="list-style-type: none"> • Hiring of venue Rs. 5000 • Lunch and Refreshment (at least 30 participants x Rs.100 x 2 days) • Printing of awareness Rs. 31,500 	<ul style="list-style-type: none"> • Hiring of Venue (2 days * 5000) • Lunch and Refreshment (at least 30 participants x Rs.200 x 2 days) • Printing of awareness Rs. 30,000/- 	Changes are made on suggestion of different inputs received from the stakeholders.

S.no.	Ujjawala Scheme Guidelines (Para no)	Existing Scheme	Changes Proposed/Additional provision	Reference and Justification
13	5. REPATRIATION (CROSS-BORDER)	Annual Budget: Rs. 25,000/-	Actual number of beneficiaries may be accommodated under the component. (25,000 x actual no of beneficiary)	Suggested by some State representatives during the meeting held on 11.02.2019 & 6.08.2018 under the Chairmanship of Secretary, MWCD & AS (AT) respectively.
14	Rescue	<ul style="list-style-type: none"> • Informers 5000 • Transport 2000 • Documentation, filing of reports etc. 500 	<ul style="list-style-type: none"> • Informers Rs. 10000 • Transport Rs. 6000 • Documentation, Legal charges & filing of reports etc. Rs. 3000 	Changes are made on suggestion of different inputs received from the stakeholders.

Proposed Financial Changes- Tabular Form

Total Budget for Ujjawala Scheme Components (In Rs.)

S.No	Name of the Component	Budget as per draft guidelines	Non-recurring	Budget as per Existing guidelines	Difference
1	Prevention	1,97,000	-	1,00,000	97,000
2	Rescue	35,000	-	23,500	11,500
3	Rehabilitation	51,77,000	2,25,000	24,93,500	26,83,500
4	Re-Integration			1,14,500	
5	Repatriation	25,000		25,000	-
Total		54,34,000	2,25,000	27,56,500	26,77,500

Thank You



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